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NSC:MPOWER (SUBS)

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SUBJECT: MBFR AIR DATA

REFS: A. STATE 019284 B. NATO 0693 C. NATO 1271

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D. BONN 03473

VIENNA FOR US DEL MBFR

1. IN NOVEMBER AND DECEMBER 1973, THE AIR AND AIR DEFENSE MANPOWER FIGURES FOR WARSAW PACT FORCES IN NGA WERE REEVALUATED IN WASHINGTON AND SENT IN REF A. THIS MESSAGE IS INTENDED TO PROVIDE AN EXPLANATION OF THE DERIVATION OF THOSE FIGURES WHICH YOU MAY DRAW ON IN DISCUSSIONS WITH THE ALLIES. PREVIOUS ESTIMATES FOCUSED ON THOSE PERSONNEL ASSIGNED TO OPERATIONAL UNITS AND THOSE STAFF AND SUPPORT PERSONNEL WHOSE UNITS COULD BE IDENTIFIED BY NATIONAL INTELLIGENCE MEANS. AFTER EXAMINATION OF THE COMPOSITION OF OTHER AIR AND AIR DEFENSE FORCES IT WAS AGREED THAT THERE ARE CATEGORIES OF PERSONNEL WHO ARE DIFFICULT TO IDENTIFY DIRECTLY BUT WHO ALMOST CERTAINLY FUNCTION IN SUPPORT OF THE OPERATIONAL FORCES. ACCORDINGLY, THE LATEST ESTIMATE INCLUDES REASONED JUDGMENTS OF HOW MANY STAFF AND SUPPORT PERSONNEL NOT IDENTIFIED DIRECTLY ARE ESSENTIAL TO THE FUNCTIONING OF AN AIR OR AIR DEFENSE FORCE. LARGELY BECAUSE OF THESE CONSIDERATIONS, THE LATEST

ESTIMATE, REFLECTED HEREIN AND IN REF. A., INDICATES SIZABLE INCREASES IN THE NUMBER OF PERSONNEL SUPPORTING OPERATIONAL AIR AND AIR DEFENSE UNITS. THESE CONSIDERATIONS HAD LITTLE EFFECT ON THE MANNING FIGURES FOR THE OPERATIONAL UNITS.

2. THE FOLLOWING TABLES ARE BASED ON THE LATEST ESTIMATE AND GIVE A FUNCTIONAL BREAKDOWN OF SOVIET AND NSWP AIR AND AIR DEFENSE MANPOWER IN THE NGA. THE MANPOWER FIGURES IN THESE TABLES DIFFER SLIGHTLY FROM THOSE IN REF A., DUE TO A DIFFERENT METHOD FOR ROUNDING.

A. SOVIET AIR MANPOWER IN NGA (TOTAL COLUMN ROUNDED TO THREE SIGNIFICANT DIGITS)

COUNTRY	HQS	CMB UNITS	REAR SERVICES	TOTAL
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E. GERMANY	3,525	31,990	5,318	40,800
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CSSR	245	4,421	905	5,600
POLAND	1,190	11,439	1,030	13,700

60,100

B. NSWP AIR MANPOWER IN NGA (NON-AIR DEFENSE RELATED)

COUNTRY	HQS	CMB UNITS	FLYING TRAINING	OTHER TRAINING	REAR SERVICES
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E. GERMANY	875	4,343	2,213	2,275	6,553
CSSR	2,725	12,240	2,828	1,832	12,464
POLAND	3,300	14,074	4,425	4,535	15,621

TOTAL

E. GERMANY	16,200
CSSR	32,100
POLAND	42,000
1.	
	90,300

1.

THIS TOTAL DOES NOT INCLUDE AN ESTIMATED 2,000 PERSONNEL
 ASSIGNED TO THE POLISH NAVAL AIR FORCES, NOR 22,100
 EAST GERMAN AIR DEFENSE PERSONNEL.

C. NSWP NATIONAL AIR DEFENSE MANPOWER IN NGA
 AF - AIR FORCE GR - GROUND-RELATED

HQS AND	CMB	1.
COUNTRY	REAR SERVICES	UNITS TRNG

E. GERMANY	3,899 (AF)	16,276 (AF)	1,908(AF)
CSSR	2,035 (AF)	7,864 (AF)	886(AF)
	2,035 (GR)	10,938 (GR)	1,926(GR)
POLAND	2,996 (AF)	14,334 (AF)	1,234(AF)
	2,997 (GR)	20,149 (GR)	3,547(GR)

TOTAL

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E. GERMANY	22,100 (AF)
CSSR	10,800 (AF)
	14,900 (GR)
POLAND	18,500 (AF)
	26,700 (GR)
	93,000

1.

THIS CATEGORY INCLUDES PERSONNEL ASSIGNED TO SAM, AAA,
 AIR INTERCEPTOR, AND RADAR UNITS.

D. NSWP AIR MANPOWER IN NGA (AIR DEFENSE AND NON-AIR
 DEFENSE RELATED)

HQS AND	CMB	FLYING	OTHER
COUNTRY	REAR SERVICES	UNITS	TRAINING TRAINING

E. GERMANY	11,327	20,619	2,213	4,183
CSSR	17,224	20,100	2,828	2,718
POLAND	21,917	28,408	4,425	5,769

TOTAL

E. GERMANY	38,300
CSSR	42,900
POLAND	60,500
2.	
	142,000

2.

THIS TOTAL DOES NOT INCLUDE AN ESTIMATED 2,000 PERSONNEL ASSIGNED TO THE POLISH NAVAL AIR FORCES.

3. AN EXAMINATION OF THE DATA IN THE ABOVE TABLES AND THE FRG MANPOWER FIGURES IN REF B INDICATE NO SIGNIFICANT DIFFERENCE IN SOVIET AIR MANPOWER IN THE NGA. A COMPARISON OF FRG ESTIMATES OF NSWP AIR MANPOWER WITH USG ESTIMATES SHOWN IN PARAGRAPH 2D REFLECTS SIZABLE DIFFERENCES IN TOTAL NUMBERS OF PERSONNEL (EAST GERMANY: US-38,300, FRG-28,400; CSSR: US-42,900,

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FRG-35,800; POLAND: US-60,500, FRG-56,700). SEE REF D FOR MORE RECENT TENTATIVE FRG ESTIMATES. A MORE DETAILED COMPARISON OF NSWP AIR MANPOWER FIGURES IS NOT POSSIBLE BECAUSE THE FRG CATEGORIES LISTED DO NOT MATCH THE CATEGORIES OF PERSONNEL CONSIDERED IN THE US ESTIMATES. BECAUSE THE FRG ESTIMATES DO NOT INCLUDE SPECIFIC CATEGORIES FOR HEADQUARTERS PERSONNEL AND REAR SERVICES, THE NUMBER OF PERSONNEL THE US HAS INCLUDED IN THESE CATEGORIES MAY ACCOUNT IN LARGE PART FOR THE DIFFERENCES IN MANPOWER NUMBERS.

4. THE US REVISED ESTIMATES FOR NSWP AIR MANPOWER IN THE NGA (NON-AIR DEFENSE RELATED) AS SHOWN IN PARAGRAPH 2B REFLECT MODERATE INCREASES IN THE NUMBER OF PERSONNEL IN OPERATIONAL UNITS DUE TO THE FORMATION OF NEW TACTICAL FIGHTER AND HELICOPTER UNITS AND ADJUSTMENTS TO TRAINING MANPOWER. THE SIZABLE INCREASES IN THE MANPOWER FIGURES FOR THESE FORCES CAN BE ATTRIBUTED PRIMARILY TO OUR JUDGMENT THAT THE WARSAW PACT AIR FORCES REQUIRE A LARGER LOGISTICAL TAIL THAN HAD BEEN PREVIOUSLY ESTIMATED. CATEGORIES OF PERSONNEL SPECIFICALLY CONSIDERED INCLUDE: MEDICAL SERVICES; RESEARCH AND DEVELOPMENT PERSONNEL; INTELLIGENCE SERVICES AND DETACHMENTS; PERSONNEL ASSIGNED TO PHOTO INTERPRETATION CENTERS; SIGNAL SUPPORT UNITS; AIR FORCE INSPECTION TEAMS; AND PERSONNEL ASSIGNED TO AIRCRAFT STORAGE, QUARTERMASTER, AND AIR TECHNICAL DEPOTS.

5. INCREASED ESTIMATES OF MANPOWER IN NSWP NATIONAL AIR DEFENSE MANPOWER IN NGA SHOWN IN PARAGRAPH 2C ARE PRINCIPALLY DUE TO INCREASES IN THE SIZE OF SOME AIR INTERCEPTOR UNITS AND THE INCLUSION IN OUR ESTIMATES OF CATEGORIES OF STAFF AND SUPPORT PERSONNEL PREVIOUSLY NOT ACCOUNTED FOR SPECIFICALLY. THE LARGEST INCREASES IN THE AIR DEFENSE MANPOWER TOTALS ARE DUE TO THE ADJUDGED NUMBER OF PERSONNEL IN THE FOLLOWING CATEGORIES: AIR DEFENSE COMMUNICATIONS; AIR DEFENSE SCHOOLS; AIR DEFENSE-RELATED STAFF AT MOD, DISTRICT, ZONE, AND SECTOR HEADQUARTERS; AND AIR DEFENSE SPECIALIZED REAR SERVICES.

6. FYI. IT IS HOPED THAT THE ABOVE INFORMATION WILL AID A RESOLUTION OF US-FRG DIFFERENCES ON PACT AIR MANPOWER

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PREFERABLY DURING THE MC-161 DISCUSSIONS. NATO FACT BOOK (PART I-SEC III) ENTITLED "NATO-WARSAW PACT FORCES" IS PRESENTLY BEING POUCHED TO YOU AND SHOULD BE OF FURTHER ASSISTANCE IN THIS MATTER. WHILE WE DO NOT RULE OUT A BILATERAL GET-TOGETHER OF EXPERTS ON THIS ISSUE OUTSIDE OF MC-161 DISCUSSIONS, WE WOULD LIKE TO AVOID IT IF POSSIBLE. WE HAVE TO PROTECT SOME OF OUR SOURCES AND HOPE TO AVOID HAVING TO DEBATE DETAILS. END FYI. KISSINGER

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